



**Design for the Environment Formulator Program Elements:
*A Discriminating and Protective Approach to Cleaning Product
Review and Recognition***

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Situated in the U.S. EPA's Office of Pollution Prevention and Toxics (OPPT), the Design for the Environment (DfE) Formulator Program is a product formulator's gateway to OPPT's unique chemical expertise, information resources, and guidance on greener chemistry. The program gathers hazard information on chemical ingredients and works with OPPT's science experts to assess this information and compare the relative safety of chemicals.

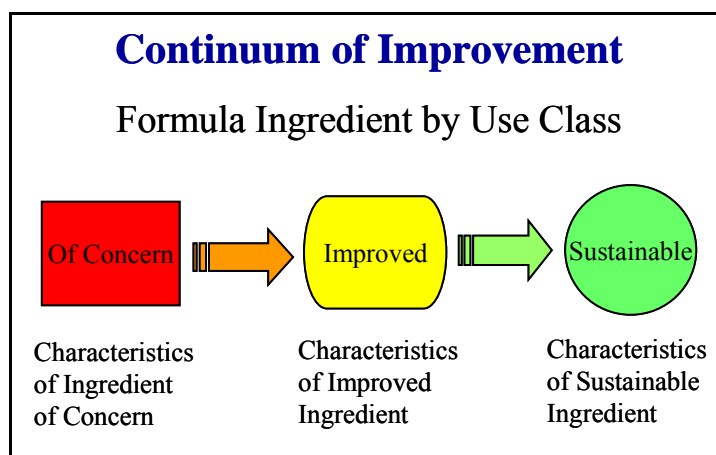
The DfE Program promotes green chemistry through informed substitution, the considered transition from a chemical of particular concern to safer chemicals or non-chemical alternatives. DfE informs substitution by bringing together key stakeholders and the best available information to address critical areas of environmental and health protection. DfE works with the cleaning industry and other industry sectors to compare and improve the human health and environmental profiles of existing and alternative products, while maintaining high performance and cost competitiveness.

Since 1997, DfE has offered recognition to those companies who design for the environment and human health by using only safer chemicals. To date over 700 chemical products have been recognized by the program. A complete list of partner companies and products can be found at: <http://www.epa.gov/dfe/pubs/projects/formulat/formpart.htm>.

What Makes DfE Formulator Review Unique? The DfE Program is distinct from all other product recognition or ecolabeling programs because of two defining characteristics: its assessment methodology and its technical review team. The DfE technical review team has many years of experience and is highly skilled at assessing chemical hazards, applying predictive tools, and identifying safer substitutes for chemicals of concern.

The review team applies the DfE assessment methodology by carefully reviewing each product component¹, starting with the chemical component's structure, to determine its key health and environmental characteristics. (The review includes all chemicals, including those in proprietary raw material blends, which manufacturers share with DfE in confidentiality). The review team then compares an ingredient's characteristics to other chemicals in the same use class, considers possible negative synergies between ingredients, and places the ingredient on a continuum of improvement relative to other similar chemicals.

¹ A *component* is a chemical as identified by its Chemical Abstract Service (CAS) number. An *ingredient* may be one component or a blend of multiple components.



Through its review team and methodology, DfE provides information to formulators that helps them select from among the safest chemicals in an ingredient class. The approach is adaptable to changing circumstances and new information, emphasizing continuous improvement as the opportunities for safer formulations grow with chemical innovation.

How Does DfE's Component-Based Review Compare with Other Product-Based Approaches? The following examples showcase some of the key benefits of DfE's component-based review and the extra measure of protection it often provides:

DfE uncovers chemicals of concern that can be masked by raw material blends or by dilution in water. By focusing at the component level and on key inherent characteristics, DfE is able to carefully scrutinize formulations and make meaningful calls on potential concerns. For example, a surfactant that is acutely toxic to aquatic organisms and environmentally persistent can appear to pose a low concern when blended with other less toxic and less persistent surfactants. Similarly, water, typically the largest percentage ingredient even in concentrates, can mask the effects of a hazardous chemical.

DfE spots negative synergies between product components. These potentially dangerous chemical combinations pose concerns for both acute and longer-term effects. For example, oxidizing agents, like hydrogen peroxide, can release the sensitizing potential of certain citrus fragrances; another example, mixing nitrogen-containing compounds with amines will create nitrosamines, potent carcinogens.

DfE uses its expert knowledge and predictive tools to supplement lists of chemicals of concern. Few chemicals in commerce have been adequately tested, especially for chronic effects, like cancer and developmental toxicity and thus lists of chemicals with these effects are partial at best. DfE uses its knowledge of the structural similarities between chemicals and its predictive models to flag product components with similar potential effects.

DfE screens all fragrances and dyes for chemicals that may pose serious health or environmental effects. Some of the chemicals of most potential concern in cleaning products are those in fragrances and dyes. Chemical ingredients in these classes can include sensitizers, carcinogens, and environmentally toxic and persistent compounds. Small quantities don't necessarily mean small hazards: A person, once sensitized to a chemical, can have an allergic response even if exposed at levels below those that initially induced sensitization.

DfE recommends safer substitutes for chemicals of concern. Sustainability requires innovation and continuous improvement. The DfE program works directly with EPA’s Green Chemistry specialists to identify and recommend safer chemicals to its formulator partners, continuously raising the bar and redefining the meaning of environmentally preferable products.

The following matrix highlights many of the elements reviewed by the DfE Formulator Program team. The matrix should help purchasing entities and others understand what DfE considers in its review, what its recognition means, and how they should view products that carry the DfE logo. DfE compares and balances product characteristics in determining the appropriateness and type of DfE recognition.

Review elements	Assessment Approach	Comments
Acute Toxicity (LD ₅₀) Via dermal or oral exposures or by inhalation	<p>When data are available, DfE follows the UN’s Globally Harmonized System for rating acute dermal, oral and inhalation toxicities. No <i>components</i> classified under “Danger” are found in DfE-recognized products. At a minimum, each <i>component</i> has an:</p> <ol style="list-style-type: none"> 1) Acute dermal toxicity LD₅₀ > 1000 mg/kg. 2) Acute oral toxicity LD₅₀ > 300mg/kg, and 3) Acute inhalation toxicity LC₅₀ >10 mg/L. <p>For components without data, DfE relies on the judgment of its technical experts to identify chemicals that, by analogy, pose a potential acute dermal toxicity hazard.</p>	
Aquatic Toxicity - Acute	Acute aquatic toxicity for a <i>component</i> is evaluated in conjunction with the chemical’s other attributes; focus is on the key distinguishing characteristics that make one chemical safer than another. For example, all high-functioning surfactants have high aquatic toxicity (low LC ₅₀ values). Safer surfactants are those that are readily biodegradable and do not degrade to chemicals that are persistent or toxic.	Also see section titled ‘Surfactants’.
Aquatic Toxicity - Chronic	DfE considers data if available or estimation models, and in particular limits those <i>components</i> whose aquatic toxicity increases through long-term (chronic) exposure.	

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Alkylphenol ethoxylates (APEs)	<p>DfE-recognized products do not contain APEs. APEs, like all surfactants, are compared based on their key distinguishing characteristics:</p> <ol style="list-style-type: none"> 1) Rate of biodegradation, 2) Aquatic toxicity, and 3) Degradation products. <p>APEs do not have acceptable profiles because they degrade to products that are increasingly toxic and have potential for interaction with the endocrine system.</p>	<p>DfE has identified surfactants that are safer than APEs, and have comparable performance and price. In the context of its product reviews, DfE provides this information on safer substitutes to its formulator partners.</p> <p>See also the section titled ‘Surfactants’.</p>
Bioaccumulation/Bio concentration	<p>DfE uses data, models, and EPA’s expert judgment to assess a <i>component’s</i> potential to bioaccumulate. Bioaccumulation potential is reviewed in conjunction with a chemical’s other attributes. Depending upon certainty of effect, component class, and percentage in the formulation, DfE limits components that may bioaccumulate.</p>	<p>Also see the section titled ‘solvents’.</p>
Biodegradation	<p>DfE evaluates biodegradation for all <i>components</i> in conjunction with a chemical’s other attributes; focus is on the key characteristics that make one chemical safer than another. For ingredients, like surfactants, where rate of biodegradation is key to safer chemistry, a DfE-recognizable chemical is readily biodegradable and, very importantly, its degradation products are of low concern.</p>	
Carcinogenicity	<p>DfE-recognized products do not contain known, probable or possible human carcinogens as defined by:</p> <ol style="list-style-type: none"> 1) IARC, 2) NTP, 3) U.S. EPA, and 4) OSHA. <p>In addition, DfE reviews cancer concerns through:</p> <ol style="list-style-type: none"> 1) Published cancer studies, 2) Potential synergistic effects between components that may produce carcinogenic byproducts (e.g. nitrosating agents and amines form the carcinogenic nitrosamines), 3) EPA’s ONCOLOGIC model, and 4) EPA’s expert judgment. 	<p>Few chemicals in commerce have been sufficiently tested to determine their potential for human carcinogenicity. In the absence of testing, EPA’s ONCOLOGIC model and expert judgment help fill data gaps. The referenced lists cover only those chemicals which have been fully evaluated by the agencies. It is likely that other carcinogenic, mutagenic, and reproductively toxic (CMR) chemicals have not yet been identified.</p>

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Chelating and sequestering Agents	A stakeholder group convened by GreenBlue is developing a Screen for Safer Chelating Agents in Cleaning Products. Until such a screen is finalized (in 2009), DfE prefers chelating agents with low toxicity and rapid biodegradation. Currently, inorganic phosphates that contribute eutrophication, and NTA, a potential carcinogen, are not acceptable in DfE recognized products.	See 'Eutrophication' for explanation of phosphate criterion.
Other Chronic Health Effects Basic Internal Organ Effects (Including endocrinological, immunological and hematological effects) Central Nervous System (CNS) Effects	Depending on component class, certainty of effects, and percentage in formulation, DfE limits <i>components</i> that may pose other potential chronic health or internal organ effects. Potential concerns for chronic health effects are identified through published studies, internal EPA databases, and comparison to chemical analogs.	
Compostability	DfE considers wipe composition and ability to decompose under mesophilic conditions (20° - 45°C) as key characteristics for disposable cleaning wipes when they are the intended method of application for a cleaning formulation. At a minimum, wipes must be made entirely of compostable material.	'Compostable' and 'mesophilic' are defined in section 3.1.2 of the ASTM Standard Guide to Assess the Compostability of Environmentally Degradable Nonwoven Fabrics D6094-97.
Concentrates	Liquid laundry detergents must be at least a 2X concentrate to achieve DfE recognition.	Many manufacturers are producing products in concentrated form to reduce their transportation footprint and reduct green house gas emissions. DfE commends this approach.

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Dibutyl phthalate	DfE-recognized products do not contain this and other phthalates of concern, based on key characteristics for plasticizers.	
Energy Efficiency	DfE considers energy efficiency by comparing product efficiency to that typical of the class, recognizing the important 'source reduction' benefits from this efficiency measure.	
Eutrophication	DfE-recognized products do not contain inorganic phosphates (known to be present or intentionally added), because of their potential to cause eutrophication.	Certain inorganic phosphates have produced exponential growth of green algae at levels as low as 50 parts per billion. Testing may be used to rebut the presumption that phosphates accelerate algal growth.
Flammability	DfE takes note of <i>product</i> flashpoint as appropriate and seeks to ensure low concerns for combustibility.	Flashpoint is generally not a concern when dealing with water-based mixtures. Flammable liquids are regulated by: <ul style="list-style-type: none"> ➤ 49CFR173.120 (a) (5) - Flammable Liquid Definition ➤ 49CFR173.150 (e) Aqueous Solutions of Alcohol ➤ 40CFR261.21 (a) (1) Characteristic of Ignitability
Fluorosurfactants	Based on EPA's concerns for persistence, bioaccumulation in humans, and potential toxicity, DfE-recognized products do not contain any fluorosurfactants that have a fluorinated chain of eight or more carbons (C8). All fluorosurfactants that do not have a C8 or longer chain will be reviewed on a case-by-case basis by DfE.	The ideal, green chemistry surfactant and surface treatment chemical, including wetting and leveling agents, would be a chemical that readily degrades to non-toxic degradants, has low toxicity, does not persist, or metabolize to chemicals of concern in humans or other species, and performs well when compared to traditional wetting agents. As green chemistry innovations occur in this ingredient class (as with all ingredient classes), DfE may shift its continuum of improvement and no longer allow previously acceptable surfactants and surface treatment chemicals.

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Flushability	Criteria to define flushability (i.e., for wipes) are under development.	
Formulary Efficiency	DfE considers formulary efficiency by evaluating the functionality of each ingredient, its contribution to product performance, and the opportunity for elimination of unnecessary ingredients.	The principle of informed substitution recognizes the value of formulary efficiency, which might include the replacement of chemicals with non-chemical alternatives, provided that product performance is not compromised.
Fragrances	<p>DfE works directly with fragrance houses to improve their formulations. <i>Components</i> are screened for:</p> <ol style="list-style-type: none"> 1) Sensitization, 2) Carcinogenicity, 3) Mutagenicity, 4) Reproductive toxicity, 5) Environmental persistence, 6) Aquatic toxicity, and 7) Other hazard characteristics. 	<p>Following IFRA's Code of Practice may not be sufficiently protective when a fragrance is added to a cleaning product. The sensitization potential of terpenes (considered both fragrances and solvents) can be released when combined with oxidizers, such as hydrogen peroxide.</p> <p>A stakeholder group convened by GreenBlue has proposed a set of criteria for defining safer fragrances in cleaning products. Those criteria are under review at EPA. A final screen should be proposed by end of 2008.</p> <p>d-limonene is a component of many citrus scents and its peroxide breakdown products are sensitizers. DfE has calculated a maximum acceptable level of d-limonene of 1.36% in a product formulation.</p>

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Heavy metals	DfE-recognized products do not contain heavy metals.	Unavoidable, <i>de minimis</i> levels may be present, e.g., from inorganic materials mined from the earth.
Labeling Requirements	Our partnership agreement requires each partner company to provide its customers with information on environmental and worker safety matters.	OSHA, DOT, and other authorities require manufacturers to provide handling and other worker safety information.
Mutagenicity	Depending on component class and certainty of effect, DfE limits <i>components</i> that are potential mutagens. Potential concerns for mutagenicity are identified through published studies, internal EPA databases, and comparison to chemical analogs. DfE often looks at multiple mutagenicity test results, and exercises expert judgment in interpreting and characterizing the potential hazard.	
Ozone-depleting compounds	DfE-recognized products do not contain ozone-depleting compounds. http://www.epa.gov/ozone/science/ods/index.html	The Montreal Protocol (1987) initiated the phase-out of HCFCs and banned almost all CFCs, including those used as propellants in cleaning products.
Packaging	DfE encourages the use of environmentally friendlier packaging.	DfE will be developing criteria in this area.
Photochemical Smog, Tropospheric Ozone Production, and Indoor Air Quality	DfE seeks to minimize VOCs and limits components that are also Hazardous Air Pollutants (HAPs) or are on EPA's Toxics Release Inventory (TRI). DfE strives to optimize the health and environmental preferability of products. The lowest possible VOC-level may not correspond to the safest formulation.	

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Product Performance Testing	To ensure a baseline measure of performance, DfE asks all partners to demonstrate that their products perform effectively. Potential partners may submit appropriate test results as specified in Appendix I or provide equivalent performance tests agreed upon by DfE.	
Verification	<p>The Partnership Agreement between EPA/DfE and the partner company affirms that those ingredients disclosed to EPA during the product review process are in fact the only ingredients intentionally added or known to be present.</p> <p>DfE uses multiple quality assurance steps in its product review process. These steps include profiling by a qualified third party, expert Agency workgroup assessment, and detailed technical review oversight.</p>	
Reproductive and Developmental Toxicity	<p>DfE reviews reproductive toxicity concerns through:</p> <ol style="list-style-type: none"> 1) Published studies on reproductive toxicity, and 2) EPA's expert judgment. <p>In addition, DfE supplements its reviews with the following lists:</p> <ol style="list-style-type: none"> 1) California's Proposition 65 – Safe Drinking Water and Toxic Enforcement Act of 1986. 	Lists of reproductive toxins are limited by lack of scientific studies and comprehensive agency assessments.
Respiratory Sensitization	A <i>component's</i> potential for respiratory sensitization is reviewed in conjunction with the chemical's other attributes. Depending upon certainty of effect, component class, and percentage in the formulation, DfE limits <i>components</i> that may cause respiratory sensitization.	DfE is able to consider multiple factors in its review, and make educated judgments because of the diverse expertise of its technical workgroup. Since most chemicals lack a complete health and environmental profile, expert judgment is critical to the accurate characterization of potential hazards.
Skin and Eye Irritation	To minimize potential for dermal and eye irritation or injury, product pH should be ≥ 2 and ≤ 11.5 . Depending on percentage in the formulation, DfE limits <i>components</i> that are suspected or known severe skin and eye irritants.	Most cleaning products have ingredients, like surfactants, that are expected skin and eye irritants, especially at concentrated levels. OSHA requires product-level irritation information on all MSDSs, if any positive results are available.

Review elements	Assessment Approach	Comments
Skin Sensitization	Depending on component class, certainty of effects, and percentage in the formulation, DfE limits <i>components</i> that are suspected or known skin sensitizers. DfE reviews product formulations for negative synergistic effects between <i>components</i> (e.g. byproducts of limonene and oxidizing agents).	Sensitization potential often depends on component class and chemical synergies. OSHA requires product-level sensitization information on all MSDSs, if any positive results are available.
Solvents	<p>DfE has developed Phase I of a screen for safer solvents used in cleaning products that considers:</p> <ul style="list-style-type: none"> • Carcinogenicity • Acute mammalian toxicity • Reproductive/developmental toxicity • Repeated dose toxicity • Neurotoxicity • Aquatic toxicity, biodegradation and bioaccumulation <p>These attributes can be used to distinguish safer solvents from these classes: alcohols, esters, ethylene glycol ethers and propylene glycol ethers. Phase II of the solvent screen (to be developed in 2009) will address other solvent classes including amines, amides and terpenes.</p>	<p>http://www.epa.gov/dfe/pubs/projects/gfcp/index.htm</p> <p>d-limonene is a terpene often used as a solvent. Its peroxide breakdown products are sensitizers. DfE has calculated a maximum acceptable level of d-limonene of 1.36% in a product formulation.</p>
Surfactants: 'Down the drain products'	DfE has developed a screen for surfactants that considers acute aquatic toxicity and biodegradation as key characteristics for this chemical class. Components that have a relatively high acute aquatic toxicity (median effect level <10 ppm) must biodegrade within a 10-day window.	<p>http://www.epa.gov/dfe/pubs/projects/gfcp/index.htm</p> <p>Safer surfactants that have been reviewed for aquatic toxicity and biodegradation may be found on the CleanGredients database. Contact GreenBlue for information. Surfactants that meet the DfE Screen are identified on the database.</p>
Surfactants: 'Direct Release Products'	Many of the products that DfE reviews for recognition are released 'down the drain' and go through sewage treatment and degradation processes prior to release into the environment. For some product types, there is a direct release to the environment. For surfactants in such 'direct release' products, the surfactant screen is refined for this release scenario. .	<p>When finalized, this criterion will be applied to direct release products such as:</p> <ul style="list-style-type: none"> • Marine cleaners • Graffiti removers • Exterior building cleaners

Review elements	Assessment Approach	Comments
Training	Our Partnership Agreement requires each partner company to provide its customers with information on environmental and worker safety matters.	OSHA, DOT, and other authorities require manufacturers to provide handling and other worker safety information.
Wipes	Wipes that are used for applications of cleaning products must meet criteria for the cleaning chemicals and for the materials composing the wipes. See details under 'Compostability' and 'Flushability'.	

Appendix I: Product Performance Testing under EPA's Design for the Environment Formulator Program

DfE believes performance testing requirements should be product category specific, and will accept any valid and scientifically sound method of demonstrating product performance. Examples of performance requirements that are acceptable to DfE include but are not limited to:

Carpet Cleaners – Perform equal to or better than nationally recognized carpet cleaners in the same category using CSMA DCC-03 and AATCC Test Method 171-1995 or equivalent method agreed upon by EPA DfE.

Glass Cleaners – Meets user requirements for cleaning, streaking and smearing when tested according to CSPA method DCC09 or equivalent method agreed upon by EPA DfE.

General Purpose Cleaners – Meets user requirements for soil removal on relevant substrates when tested according to ASTM method D4488-95, CAN/CGSB 2-GP-11, Method 20.3, or equivalent method agreed upon by EPA DfE.